# REPORT TITLE: MEDIUM TERM FINANCIAL STRATEGY, BUDGET AND COUNCIL TAX 2017/18

**CABINET** 

8 FEBRUARY 2017

THE OVERVIEW AND SCRUTINY COMMITTEE

**13 FEBRUARY 2017** 

<u>PORTFOLIO HOLDER: CLLR STEPHEN GODFREY (PORTFOLIO HOLDER FOR FINANCE)</u>

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WARD(S): ALL

#### **PURPOSE**

This report presents the General Fund Budget and Council Tax proposals for 2017/18; including movements in reserves, and the proposed Capital Programme for the period to 2021/22.

Members are asked to consider these proposals and also the level of Council Tax to be set for next year. The current tax is £130.65 at Band D for City Council services, and £63.31 for Winchester Town, and it is proposed that both amounts are increased for 2016/17 to £134.99 at Band D for City Council services, and £65.21 for Winchester Town.

The General Fund Budget, both Capital and Revenue considerations, were consulted on with The Overview and Scrutiny Committee, the business community and parish and town councils, and in finalising these proposals consideration has been given to all comments received.

To reflect the greater uncertainty of funding streams reliant on our own operating model, economic factors and local factors, the paper reflects a range of scenarios which highlight that annual financial results will vary from budgets in the future as they have increasingly done over the last few years.

### RECOMMENDATIONS to Cabinet and Council:

#### That:-

i) the level of General Fund Budget for 2017/18 be agreed as set out in the summary at Appendix A to the Report.

- the policy as previously agreed by the Council on 14 July 1999 (min 186 refers) be confirmed to treat all expenses of the Council as General Expenses other than those specifically identified and itemised in the Winchester Town Account, and in consequence of which the sum of £888,242 be treated as Special Expenses under Section 35 of the Local Government Finance Act 1992 in respect of the Winchester Town area, Appendix G.
- the Council Tax for the Special Expenses in the Winchester Town area at Band D for 2017/18 be increased to £65.21.
- iv) the balance on the Collection Fund for distribution to this Council, calculated in January 2017 of £149,824 for Council Tax, be approved.
- v) the level of Council Tax at Band D for City Council services for 2017/18 be increased to £134.99.
- vi) Parish Council Taxes be noted as set out in Appendix H to the Report.
- vii) the Capital Programme and Capital Programme Financing (Appendices C and D to the Report, which have been updated from CAB2889 Capital Programme and Strategy, due to changes resulting from CAB2893(HSG)) be approved.
- viii) In relation to Members' Allowances:
  - That the general inflation index in the Members' Allowances Scheme be not applied for 2017/18.
  - That the inflation index for 2017/18 for Councillor mileage rates be applied, so as to continue the link to HMRC mileage rates, should HMRC make any adjustments.
  - That an Independent Remuneration Panel be appointed to undertake a review of the Council's Members Allowances Scheme in Autumn 2017, so as to allow any changes to be included in the Budget for 2018/19.

ix) the Council's continuing need to promote change in how it does things and drive to replace lost central government grant with new funding streams, be recognised and supported.

## RECOMMENDATIONS to The Overview & Scrutiny Committee:

1. That The Overview & Scrutiny Committee considers any recommendations it wishes to make to the Council for its consideration of the Budget and Council Tax for 2017/18.

### **IMPLICATIONS:**

### 1 <u>COMMUNITY STRATEGY OUTCOME</u>

1.1 The Medium Term Financial Strategy underpins all of the outcomes identified in the Community Strategy. The Financial Resilience that it helps formulate ensures that the Council can continue to provide: High Quality Environment – Place; Active Communities – People; Prosperous Economy – Prosperity, and; Effective and Efficient Council – Process.

## 2 FINANCIAL IMPLICATIONS

- 2.1 The Medium Term Financial Strategy along with Portfolio Plans are the cornerstones of providing sustainable delivery of services to the residents of the District.
- 2.2 By identifying where there are pressures on expenditure, the priorities of the Council and shortfall of funding the council can make medium plans to provide a balanced budget.
- 3 <u>LEGAL AND PROCUREMENT IMPLICATIONS</u>
- 3.1 None identified
- 4 WORKFORCE IMPLICATIONS
- 4.1 Any efficiency identified may result in a reduction in the headcount. Similarly, if there are investment opportunities, additional staff may be required, if this is the case a full business case is required and the return from that investment must be at least equal too and preferably greater than the additional cost.

## 5 PROPERTY AND ASSET IMPLICATIONS

A key strand of the Council's Financial Strategy is to generate income from its assets and use property as one arm of the Treasury Strategy.

## 6 CONSULTATION AND EQUALITY IMPACT ASSESSMENT:

6.1 Capital and Revenue budget considerations were consulted on with The Overview & Scrutiny Committee, the business community, and parish council representatives during the final quarter of 2016. The feedback received from this consultation has been fully reflected in finalising these proposals.

## 7 RISK MANAGEMENT

Risk (Detail specific risk under these headings)	Mitigation	Opportunities
Over reliance on traditional funding streams	Proactive development of new funding opportunities	Considerations of further Investment property and income streams per the streams of the efficiency plan
Failure to set a balanced budget over the medium term	Scenario planning for future financial years to highlight the scale of the financial challenge and so enable proposals to close the financial gap to come forward in good time	Innovative funding streams Further joint working opportunities Transformational efficiency savings
Councils service priorities, not reflected in the budget	Current budget is based upon the existing Community Strategy	Use of outcome based budgeting for future financial years
Delays to or failure to deliver major capital schemes leaving future years forecast deficits	Ensure robust business cases are taken forward and sufficient resources are available to deliver the projects.  Scenario planning to ensure that a multitude of options are available for consideration.	Consideration of a wide base of potential capital / investment schemes to enable a balanced risk portfolio and other schemes to be chosen should any schemes not progress

### 8 SUPPORTING INFORMATION:

## **Background**

- 8.1 The Council Strategy 2017 2020 (CAB2876 refers) identifies five new strategic themes which will be used to help the Council shape its activities and resources up until 2020. The new outcomes will align to the new outcomes based budgeting approach which has been approved to commence from 2018/19.
- 8.2 The Efficiency Plan 2016 2020 (CAB2827 refers) sets out four key themes which form the basis of the Council's medium term financial planning; Income Strategy, Growth the Local Economy, Asset Management Plans, and Transformation Savings.
- 8.3 The Creation of a Strategic Acquisition Strategy (CAB2872 refers) was approved by Cabinet in January 2017. This enables the Council to undertake asset investment through the acquisition of land and/or property in order to generate income to realise the outcomes of the Council Strategy.
- 8.4 Capital and Revenue budget considerations were consulted on with The Overview & Scrutiny Committee, the business community, and parish council representatives during the final quarter of 2016. The feedback received from this consultation has been fully reflected in finalising these proposals.
- 8.5 A summary of the General Fund revenue budget is now presented for final consideration and Members are asked to consider the total level of General Fund Budget and the Council Tax for 2017/18.
- The proposed Capital Programme is included at Appendix C; the revenue consequences (which are reflected in the budget projections at Appendix B) are provided in Appendix D, and the proposed financing of the capital programme is provided at Appendix E.
- 8.7 The summary service budgets are presented for approval at Appendix I.

#### 2017/18 Budget

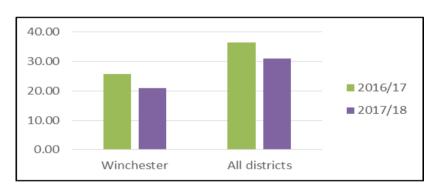
- 8.8 The proposed net General Fund budget for cost of services totals £19.9m. Summaries of service budgets and the trading account are shown in Appendix I. Final figures, when approved, will be uploaded to the finance system and published in the Budget Book.
- 8.9 Within the forecast in Appendix B are the following budget options:
- i. Environmental Services Contract additional recurring budget provision of £56,000 broken down as £40,000 in order to increase litter picking on high speed roads, as a result of a reduction in HCC grass cutting on these routes, and £16,000 for yearly manual washing of the high street in order to remove staining of the surface.

- ii. Customer Services telephony voice recognition. An additional one-off budget of £35,000 in 2017/18 and £3,300 per annum support costs.
  - 8.10 A balanced budget is presented for 2017/18 despite the reductions to both Revenue Support Grant (-£0.62m) and New Homes Bonus (-£0.63m). This is due to the Council planning for these reductions when setting the budget and medium term financial strategy in February 2016. This has given time for strategic consideration of how to produce a balanced budget in future years despite the continued financial pressures the Council is facing and means that short term, non-strategic, 'salami slicing' of budgets is not required.

### 8.11 Non- Ring fenced Government Grants

(i) The budget has been set using the final local government finance Settlement Funding Assessment (SFA) of £2.46m for 2017/18. This includes; Total Revenue Support Grant of £0.38m and a Baseline Funding Level (for Business Rates retention) of £2.08m. The below graph shows the reduction from 2016/17 to 2017/18 and highlights the significantly lower £ per head received by Winchester compared to the national average of all districts.

Graph 1 – Winchester SFA (£ per head) compared to all other districts



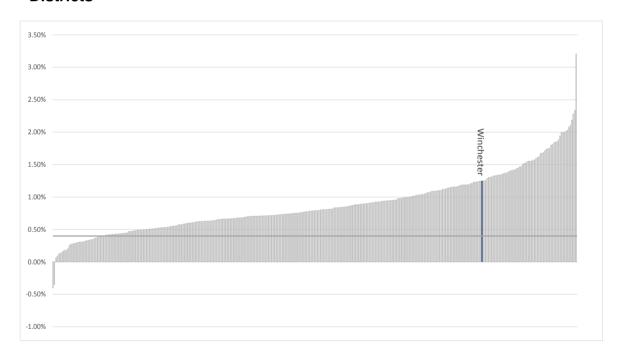
- (ii) The final settlement allocations announced in February 2016 provided additional grants for 2016/17 and 2017/18, the 2017/18 allocations are shown below;
  - Transitional Grant one-off additional grant of £92k.
  - Rural Services Delivery Grant additional grant of £37k.

#### 8.12 New Homes Bonus

(i) There have been significant changes to the New Homes Bonus scheme, following the publication of the consultation paper a year ago. The Government is implementing its preferred option: which is to reduce legacy payments from 6 years to 5 years in 2017-18 and then to 4 years in 2018-19. There is also the introduction of a "deadweight",

- which effectively removes all NHB payments for the first 0.4% of housing growth.
- (ii) The total new homes units for 2017/18 are 607 with a "deadweight" reduction of 199, giving a final rewardable new homes units total of 408. The total New Homes Bonus attributable to 2017/18 is £517,478 (with the five year reward totalling £2,661,396) and the loss of bonus from the "deadweight" deduction of 0.4% of £252,397.
- (iii) In addition, from 2018-19 the Government have announced they will consider withholding payments from authorities not supporting housing growth (i.e. appeals, local plan); there will be a further consultation on these elements.
- (iv) The table below shows that Winchester is around the upper quartile for housing growth in 2017/18, and is rewarded for this through the New Homes Bonus scheme.

**Graph 2 – Winchester housing growth in 2017/18 compared to other Districts** 

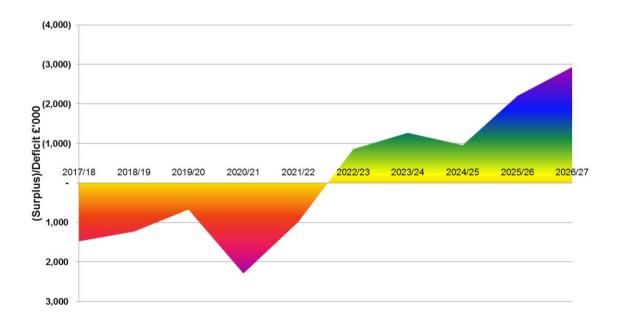


#### 8.13 Revenue implications of the Capital Programme (Appendix D)

(i) The capital programme, in line with the Efficiency Plan (CAB2827 refers), is forecast to make revenue contributions towards future forecast deficits as part of the Council's strategy to make up for shortfalls caused by reductions in Government funding.

- (ii) Appendix B shows the General Fund medium term financial projections up until 2021/22 and as some large capital schemes such as Station Approach are not forecast to start generating a return until after 2021/22 there are additional upfront budget pressures which is causing higher forecast deficits. If sufficient reserves were to be available it would be possible to fund some of these significant upfront revenue costs from reserves until the projects start generating a revenue return.
- (iii) The revenue implications from the most significant schemes are listed below:
  - Station Approach Carfax & Cattlemarket.
  - Redevelopment of the old Bar End Depot Site
  - St Clement's Surgery
  - Provision of a new Leisure Centre
- (iv) Graph 3 below shows the revenue impact of the capital programme and the potential revenue inflows commencing from 2022/23. These are mainly driven by the most significant schemes listed in (iii) above.

**Graph 3 – Revenue implications of the Capital Programme 2017/18 to 2026/27** 



#### 8.14 Business Rates Retention

(i) On 1 April 2013 a new system of business rates retention began in England whereby local authorities retain a local share of up to half of the business rate growth in their area. This gives financial incentives to councils to grow their local economy but also creates more risk. For this Council, based on the current formula and levy rate, this equates to retentions of circa 20% of any business rates growth over the baseline set.

- (ii) The Council's share of the forecast retention of Business Rates for 2017/18 amounts to £3.9m.
- (iii) The localisation of the Business Rate Retention scheme increased the Council's exposure to financial risks including those relating to business rate appeals. To provide against this risk an earmarked reserve of £1m was created in 2014/15. As with all reserves, this will be kept under review.
- (iv) The Local Government Finance Bill has now been published (the first stage in the process before gaining royal assent), with the 100% business rates retention system expected to commence from 2019/20. It is unlikely the move to 100% retention will significantly change the share of business rates retained by the Council and the projections in Appendix B are based on the current retention system until the final details of the new retention system are announced.
- (v) The opening 2016/17 balance of the provision for appeals, representing the forecast backdated cost of existing lodged appeals, was £6.3m. It is now forecast that payments of these appeals totalling £4.2m will be made in 2016/17 but that the provision will need to be increased by £2.2m, giving a forecast 2016/17 closing appeals provision balance of £4.3m. This highlights the continuing trend of higher costs of appeals which are very difficult to predict due to the large backlog of outstanding cases and the high cost of the substantial backdating of these.
- (vi) The Valuation Office Agency has completed its revaluation and created the 2017 rating list (updated from 2010). As part of this process the government have allowed for appeals of 4.8% of gross rates receivable to cover the expected increase in appeals caused by the new rating list. The estimate for 2017/18 has therefore allowed for the cost of expected new appeals of £3.4m.

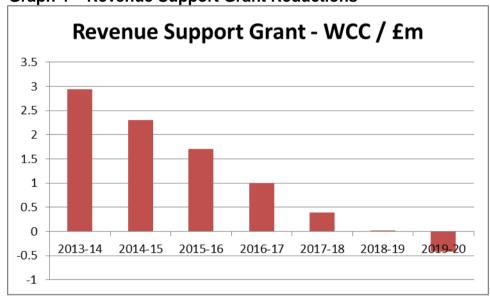
#### 8.15 The Medium Term Financial Strategy

(i) The Council continues to respond to the significant changes in Central Government support whilst being mindful of the impact on local council tax payers and the services being provided to local communities.

(ii) The Medium Term Financial Strategy will be influenced by actions within the Council's control and external factors, a sensitivity analysis, showing a range of possible scenarios is included for consideration.

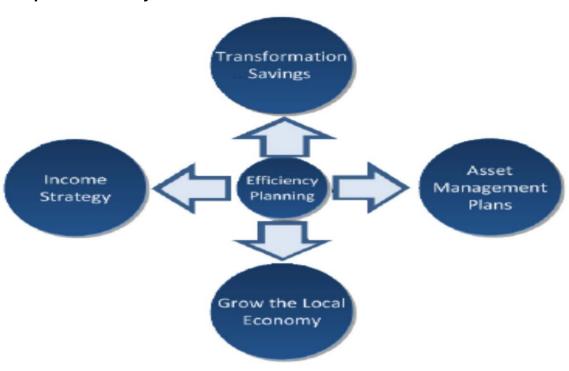
(iii) The funding regime for local authorities is radically changing, with Councils needing to consider a fundamental shift in how services are funded, away from Central government Grant and towards a more self sufficient and sustainable model which is driven by local strategy. The level of the key funding stream form Government, Revenue Support Grant, that the Council is expected to receive, between 2013-20 is highlighted below:

**Graph 4 – Revenue Support Grant Reductions** 



- (iv) Financial Planning is an intrinsic part of the Council's Corporate Planning, in considering how to best use limited financial resources, the Council is guided by its service and policy priorities. To strengthen this link it is intended that an Outcome Based Budgeting process will be adopted from 2018/19 onwards.
- (v) The Council uses it's Medium Term Financial Strategy to inform its efficiency planning, which itself can be represented by the graphic below. Each element of the plan will be required to meet the need to reduce the overall cost of continuing to deliver the services valued by our residents.
- (vi) Over the next 12 months work streams will be developed to ensure that the outcomes identified in the Council Strategy remain sustainable and the financial health of the Council remains robust.

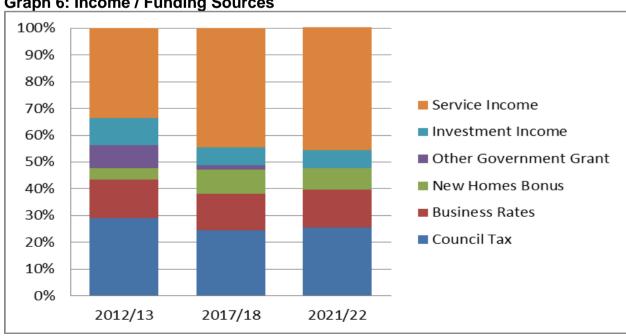
**Graph 5: Efficiency Plan** 



## **Identifying Resources**

8.16 The chart below shows the breakdown of the Council's expected funding over a nine year period. The clear shift from Central Government Grant to locally generated income can be seen, with 'Other Government Grants' (which contains the Revenue Support Grant) representing only 4% of the total income and this is expected to reduce to almost zero by 2018/19.

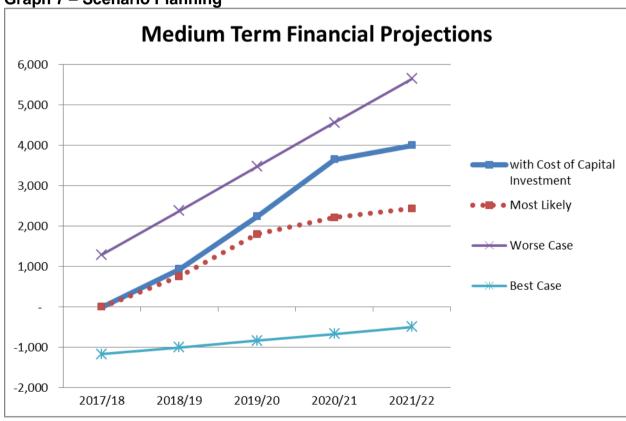




## 8.17 Scenario Planning

- (i) The projections to 2021/22 shown in Appendix B are based on a number of key assumptions, a number of which are listed in 5.14 below.
- (ii) The requirement for the Council to be self-sufficient and the uncertainties of funding streams and other assumptions used to underpin the Medium Finance Strategy means that it is important to view a range of possible outcomes. The medium term financial position (CAB2844) taken to Cabinet in October 2016 highlighted the scale of the potential budget projection variations by 2021/22 in the table below. The latest projections in Appendix B show that the current forecast is within the forecast range but worse than the mid forecast. A significant cause of the increase in projected deficit over the medium term are the upfront caused of major capital schemes (highlighted in graph 4 above).





(iii) To meet the challenge that these scenarios present, it is important that the Council continues to make a fundamental shift in its approach to planning its activities and the way it funds them. A continued commitment to innovation and challenging the status quo is necessary

to ensure that the Council is fit for purpose, meets the challenge of reduced central government funding and remains sustainable.

## 8.18 Key Assumptions:

#### Income / Funding

- (i) Council Tax increased from £130.65 to £134.99 in 2017/18 (band D equiv.), the effect of future increases is shown in 5.56 below
- (ii) Retained Business Rates forecasts are based on inflationary uplifts and an assumed business tax base increase of 0.75% per annum
- (iii) New & Affordable Homes Bonus per the draft government settlement 2017/18 with local forecasts taken into account from 2018/19
- (iv) Revenue Support Grant per the draft government settlement 2017/18
- (v) Fees & Charges held at existing levels except where changes have been approved
- (vi) The projects within the capital programme progress as planned

#### Expenditure

- (vii) Contractual Inflation +2% in 2017/18, then +2.5% per annum
- (viii) Pay Inflation +1% per annum
- (ix) Employer's Pension Contributions current service contribution of 13.1% to increase by 1% per annum over the next four years
- (x) The projects within the capital programme progress as planned

#### 8.19 Members' Allowances

- (i) Members will recall that in May 2016, new arrangements came into effect following the Local Government Boundary Commission for England's review of the Winchester District, which had resulted in a reduction of seats from 57 to 45, and the creation of 16 new wards (with between two and three Members representing each ward).
- (ii) Members' Allowances are set by the Council, but it must have regard to the recommendations of an Independent Remuneration Panel (to be appointed by the Council) when setting such allowances. The current level of Members' Allowances was set in April 2015.
- (iii) The adopted scheme provides for an inflation increase to be applied (if the Council so decides). At its meeting on 18 February 2016, the Council decided that the general inflation increase (linked to the national pay award for local authority staff) for Members' Allowances 2016/17 should not be applied (CL125 and CAB 2763 refer). If Members were to decide to implement the inflation increase for 2017/18, a 1% increase would require c. £5,000.

(iv) At its meeting of 18 February 2016, Council also decided that further consideration be given in the 2016/17 financial year to asking the Independent Remuneration Panel to undertake a review of the Council's members allowances scheme, to take account of any changes arising from the Council's governance arrangements following this change.

- (v) Given that the Council has only been operating under the new arrangements for some nine months, it is suggested that it would be appropriate for the Independent Remuneration Panel to be set up to consider and report in Autumn 2017, with a view to any new Scheme agreed by Council taking effect from April 2018. This would allow the Panel to be able to properly assess the impact of the 2016 changes, as part of their deliberations. This timetable would allow any proposed changes to the Scheme to be taken into account as part of the budget preparation for 2018/19.
- (vi) The Overview and Scrutiny Committee decided (at its meeting of 23 January 2017) to set up an Informal Scrutiny Group to consider whether there has been any substantial increase to the workloads of Councillors following changes made to ward boundaries and the reduction of number of Members overall. Any evidence it found could be submitted to the Independent Remuneration Panel. In any event, representations from all Members would be invited by the Panel before it concluded its recommendations.
- (vii) As well as considering whether or not to implement the inflation increase for Allowances, there is also a need to consider whether to apply a (separate) index for Councillor mileage rates. The index used is linked to HMRC rates. In 2016, Council agreed to apply any increase in the HMRC rates, so as to maintain the link between Councillor rates and the HMRC rates. For that reason, it is suggested that Members agree to increase mileage rates by such increase (if any) as HMRC apply to the HMRC rates.

#### **Capital Programme**

- 8.20 The Capital Strategy and Programme (CAB2889) was approved by Cabinet in January 2017, and the revenue consequences are incorporated in the revenue projections shown in Appendix B.
- 8.21 The updated proposed Capital Programme for the current and the next 5 years is provided in Appendix C. More detail on the Housing Revenue Account capital expenditure is included in the HRA Budget 2017/18 and Business Plan report (CAB2893 (HSG) refers).
- 8.22 The associated financing of the capital programme is provided in Appendix E. This identifies significant unfunded expenditure i.e. Capital Financing

- Requirements (CFR), which will, lead to external borrowing. The planned CFR has been matched against specific assets.
- 8.23 Individual schemes in the Capital Programme require appropriate approval by Cabinet or under the scheme of delegation involving Portfolio Holders in accordance with Financial Procedure Rules before any expenditure is committed. Substantial amounts of unfinanced expenditure are being proposed, and it will be essential that full options appraisals are undertaken, on a whole life costing basis, before any significant expenditure is committed. Effective monitoring will also be key to managing the risks that the assumed financial costs and benefits are not actually achieved so that corrective action can be taken as necessary.
- 8.24 The Major Investment Reserve (MIR) is the principal reserve used for supporting the Budget; both Revenue and Capital. The financial strategy supports the use of this reserve to fund the Capital Programme.
- 8.25 The forecasts for the MIR are included at Appendix F. There are also various specific earmarked reserves to fund the relevant elements of the Capital Programme. Appendix C also provides projections for the Useable Capital Receipts Reserve, reflecting the proposed Capital Programme. The programme for asset sales remains under review although there is still limited opportunity for sales in the current economic climate.

#### **Future Potential Capital Projects**

- 8.26 The Capital Strategy identifies that there will be further capital spending requirements which are not yet in the programme. These will need to be brought forward and prioritised in due course and financing identified, taking into account compliance with the Council's Treasury Management Strategy, The Prudential Code and the Council's risk appetite.
- 8.27 Further details of these potential projects are provided in the Capital Strategy paper (CAB2889 refers).
- 8.28 As part of the Capital Strategy in the future, the Council will be investigating new invest to save schemes to deliver ongoing revenue savings through the best use of capital resources.

#### **Community Infrastructure Levy (CIL)**

- 8.29 The Community Infrastructure Levy (CIL) is a mechanism for raising funds for essential infrastructure from development, adopted by the Council on the 8 January 2014 and brought into effect from April 2014.
- 8.30 Two earmarked reserves are used to hold CIL income until infrastructure plans are brought forward to utilise these funds. The first is used to hold the 'District' share of CIL income and had an opening 16/17 balance of £0.539m

- and a forecast closing balance of £1.719m. The other earmarked reserve is used told the 'Town' neighbourhood share of CIL income and had an opening 16/17 balance of £87k and a forecast closing balance of £157k.
- 8.31 It is estimated that net CIL receipts (after distribution of Parish and Hampshire County Council shares) for 2017/18 will total £1m.
- 8.32 There are three significant schemes currently under consideration for partial District CIL funding and these are listed in the capital report but are not yet within the programme itself;
  - I. Wickham drainage improvements
  - II. Alresford public car park
  - III. Bishops Waltham Southern cycle pedestrian link
- 8.33 The Winchester Town Forum is developing a distribution mechanism (WTF251 refers) in order to start allocating CIL funds to schemes from 2017/18.

#### The Prudential Code

- 8.34 Local authorities determine their own programmes for capital investment in fixed assets that are central to the delivery of quality public services. The Prudential Code has been developed as a professional code of practice to support local authorities in taking their decisions. They are required by Regulation to have regard to the Prudential Code when carrying out their duties under Part 1 of the Local Government Act 2003.
- 8.35 The key objectives of the Prudential Code are to ensure, within a clear framework, that the capital investment plans of local authorities are affordable, prudent and sustainable. A further key objective is to ensure that treasury management decisions are taken in accordance with good professional practice and in a manner that supports prudence, affordability and sustainability.
- 8.36 To demonstrate that local authorities have fulfilled these objectives, the Prudential Code sets out indicators that must be used and factors that must be taken into account. These indicators are designed to support and record local decision making in a manner that is publicly accountable.
- 8.37 All of the indicators in respect of treasury management covering affordability, prudence, capital expenditure, borrowing and investment have been included in report CAB2898 which is being considered elsewhere on this agenda.

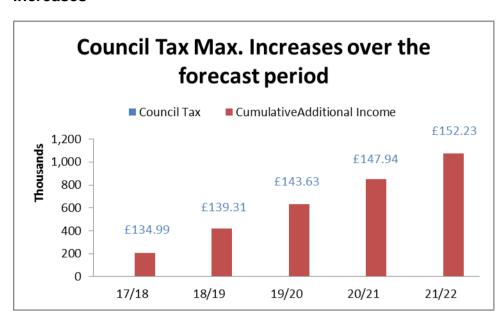
#### **Collection Fund**

8.38 Council Tax - Regulations require the Council to approve the Collection Fund balance at 31 March, calculated at 15 January preceding. For Council Tax a surplus of £1,113,515 is estimated, shared between the County Council (£798,634), the Police & Crime Commission (£118,735), the Fire & Rescue Authority (£46,322) and this Council (£149,824). This must be credited to the Council Tax for the District for 2017/18. The City Council's budget for 2017/18 can therefore be set including the £149,824 surplus.

8.39 Business Rates – The Business Rates Collection Fund balance is estimated to be a surplus of £1,489,006 at the end of 2016/17. The Winchester share of this surplus is £595,602 (40%) and will be distributed from the collection fund in 2017/18.

#### **Council Tax**

- 8.40 The Council Tax Referendum limits have been confirmed at 2% for lower tier authorities. However, shire districts (such as Winchester) will be able to increase their precept by not more than £5 (equivalent to 3.32% for this council). Central Government projections assume that all authorities will increase their precepts by the maximum amount. Some of the possible District tax increases are shown below along with the additional annual income that would be generated.
- 8.41 At present the projections reflect a 3.32% increase in Council Tax for the District and an increase of 3% for the Winchester Town Area, in 2017/18.
- The current level of Tax for the District is £130.65 (Band D equiv.). This is proposed to increase to £134.99 from 2017/18 and will generate an additional £207k of income per annum and is part of the medium term financial strategy to deliver the outcomes of the authority.
- 8.43 In considering the level of District tax, regard has to be had to the Tax for the Town area in order to ensure that the overall increase does not exceed the referendum limits.
- 8.44 The current level of Tax for the Town is £63.31 (Band D equiv.). An increase of 3% would increase this by £1.90 to £65.21 (see para. 5.51 below)
- 8.45 Appendix H shows the figures for Parish Council precepts, including a comparison with the previous year's precept. The Council has no control over the levels of parish precepts.
- 8.46 Within the Government published Council spending power tables it is assumed that Council Tax will increase by the maximum amount each year, which is up to £5 for Winchester (District and Town combined). The additional income generated from the district element is shown in graph 5 below:



**Graph 8 – Potential additional income generated through Council Tax increases** 

#### Winchester Town Charge – Section 35

- 8.47 In accordance with Section 35 of the Local Government Finance Act 1992 the Council has taken the decision in previous years to treat all expenses of the Council as general expenses other than those identified as special expenses. The Council endorsed this policy on 25 February 2016.
- 8.48 Special expenses are costs incurred for the provision of an amenity or service that is primarily for the benefit of one locality. In the Winchester District these expenses are levied by the Council to cover the costs of local services in the Winchester Town area which elsewhere would be dealt with by parish councils.
- 8.49 The services currently covered by special expenses are listed in Appendix G. The Winchester Town Area is the five Winchester Town wards, excluding that part of St Barnabas Ward which is within the Parish of Littleton and Harestock (Harestock Parish Ward). That area is excluded from the Town Charge, because residents pay a precept to the Parish Council which provides services in that area.
- 8.50 It is recommended that the policy as previously agreed by the Council on 14 July 1999 (minute 186), and confirmed in the budget and council tax report for 2016/17 (CAB763 (Revised), 18 February 2016) is endorsed again. That is to treat all expenses of the Council as General Expenses other than those specifically identified and itemised in the Winchester Town Account. In consequence of which the sum of £888,242 will be treated as Special Expenses under Section 35 of the Local Government Finance Act, 1992 in respect of the Winchester Town area, summarised in Appendix D.

8.51 The Winchester Town Forum met on 25 January 2017 and recommended the Budget as set out in Appendix G and a Council Tax increase of 3% for 2017/18.

#### Reserves

- 8.52 A summary of earmarked reserves is included at Appendix F. These have all been reviewed as part of the budget process and the levels are considered to be appropriate.
- 8.53 The Major Investment Reserve is a revenue funded reserve that supports the delivery of the Council's priorities; both capital and revenue. The balance on this reserve is forecast to be £7.7m at 31 March 2017, reducing to £2.3m by the end of the strategy period. This is before making any provision for the forecast deficits occurring from 2018/19 to 2021/22 shown in Appendix B.
- 8.54 The proposed baseline budget for 2017/18 also includes fixed annual contributions to various earmarked reserves including: Property Asset Management £300k; Car Parks Property £200k, and IMT Strategy £173k.
- 8.55 Total General Fund Earmarked Reserves (excluding the £2m General Fund Balance) are forecast to reduce from £18.1m at 31 March 2017 to £9.8m at 31 March 2022. Out of the forecast balance of £9.9m at 31 March 2022;
  - I. Business Rates £1.0m, is a risk based reserve to be used to mitigate the additional risks caused by business rates retention.
  - II. Community Infrastructure Levy District and Town £2.8m, must be used for infrastructure projects and plans to utilise this forecast balance are currently under development (see 13 above).
  - III. Property Asset Management Plans £2.6m, will be used to fund the Asset Management Plan (CAB2870 refers).
  - IV. Major Investment Reserve £2.3m, is available to fund one-off capital or revenue expenditure. Capital projects require significant upfront investment before returns commence, the Major Investment Reserve could be used to fund the revenue consequences of the upfront investment.

#### **General Fund Working Balance**

8.56 The General Fund working balance stands at £2m. As has been reported previously, the level of this balance needs to be considered in the light of a number of factors concerning the Council's level of exposure to changes in income and expenditure.

8.57 Overall, the provision of £2m as a General Reserve is considered to be sufficient and the forward projections assume that this level is retained. This will be kept under review.

#### **Looking Ahead**

- 8.58 In considering its budget each year the Council is required to look further ahead than the year under detailed consideration to ensure that the impact and affordability of proposals is assessed for future years. The forward projections in Appendix B give an indication of the Council's position for the next five years.
- 8.59 Over recent years, the Council has achieved significant savings and efficiencies and continues to work hard to ensure that ongoing savings are delivered. It is assumed that this process will continue into the future and that the budget setting process for next year will identify further savings to balance the budget.
- 8.60 However, there are a number of known future changes for which the timing or impact is uncertain that are not yet included in the forward projections at Appendix B. These include:
  - (i) Devolution any potential impact of devolution proposals.
  - (ii) Changes to Government policy e.g. Business Rates review; New Homes Bonus, Planning & Housing Bill etc
  - (iii) Major projects:
    - Other Potential Projects not currently within the capital programme;
    - Delay in planned capital projects
  - (iv) Procurement / contracts
    - Joint Environmental Services Contract (2019)
    - External Audit (2017)
  - (v) Universal credit
  - (vi) Land charges transfer to the Land Registry

Adequacy of Reserves and Robustness of Estimates

8.61 There are specific requirements under Section 25 of the Local Government Act, 2003, for the Chief Finance Officer to provide a positive assurance statement about the adequacy of proposed financial reserves and the robustness of estimates made for the purposes of the Budget calculation.

- 8.62 Reserves are detailed in this report and specific comment is made on the most significant balances. The General Fund working balance is discussed above and is considered to be adequate. The Major Investment Reserve is available to support specific projects, both revenue and capital, and a forecast balance remains throughout the Strategy period (assuming the forecast deficits are covered by savings).
- 8.63 When considering the robustness of estimates for the budget calculation for the current year savings and increased income proposals included in the budget must be considered to be achievable. Considerable savings have been achieved to date, and the recent experience has been that compensating savings have been found to cover unforeseen growth pressures. Given the complex nature of the organisation, the significant turnover, the cautious approach to budgeting and the sensitivity to income, these variations are to be expected. The purpose of reserves, in particular the General Fund working balance, is to provide a cushion for these variations.
- 8.64 Within the context of the overall budget and reserve levels, the Head of Finance is able to provide positive assurance on the robustness of the estimates made for the purposes of the budget calculation for next year.

#### 9 OTHER OPTIONS CONSIDERED AND REJECTED

#### **BACKGROUND DOCUMENTS:-**

#### **Previous Committee Reports:-**

Capital Strategy and Capital Programme 2017 – CAB2889 – January 2017

Proposed Creation of a Strategic Acquisition Fund – CAB2872 – December 2016

Draft Council Strategy – CAB2876 – December 2016

Medium Term Financial Position – CAB2844 – October 2016

Efficiency Plan 2016 – 2020 – CAB2827 – September 2016

#### Other Background Documents:-

None

## **APPENDICES**:

Appendix A: General Fund Budget Summary 2017/18

Appendix B: General Fund Medium Term Financial Projections

Appendix C: Capital Programme

Appendix D: Revenue Consequences of the Capital Programme

Appendix E: Capital Programme Financing

Appendix F: Reserves

Appendix G: Winchester Town Account

Appendix H: Parish Council Precepts and Council Taxes 2017/18

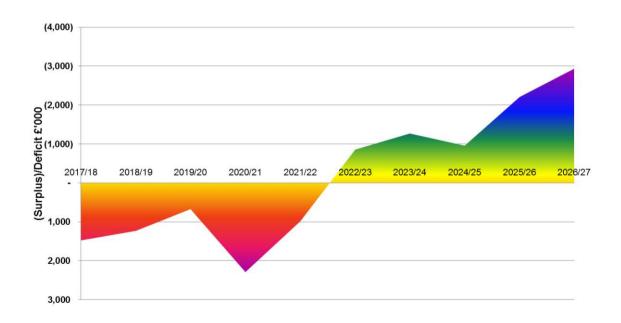
Appendix I: General Fund Summary Service Budgets 2017/18

## Colour Copy of Graph's presented in the main report

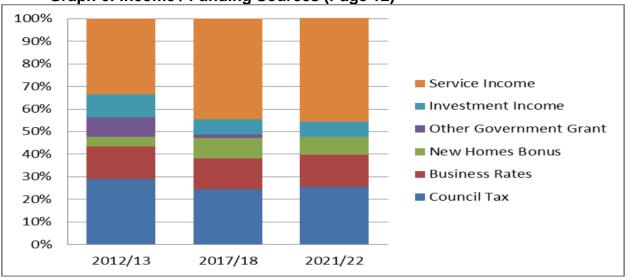
Graph 1 – Winchester SFA (£ per head) compared to all other districts (Page 7)



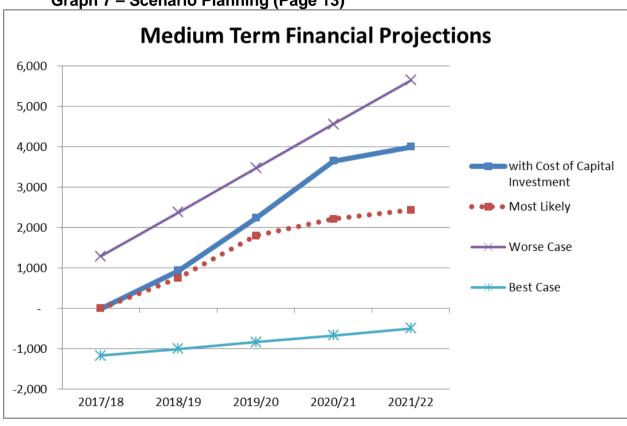
**Graph 3 – Revenue implications of the Capital Programme 2017/18 to 2026/27 (Page 9)** 



**Graph 6: Income / Funding Sources (Page 12)** 



**Graph 7 – Scenario Planning (Page 13)** 



## **GENERAL FUND BUDGET SUMMARY**

	2016/17 Original Estimate	2016/17 Forecast	2017/18 Original Estimate
	£	£	£
Funding			
Non-ringfenced Government Grants	(4,424,744)	(4,532,606)	(3,174,203)
Retained Business Rates	(3,927,538)	(4,010,000)	(3,936,000)
	(8,352,282)	(8,542,606)	(7,110,203)
Treasury	(2,361,770)	(2,285,601)	(2,125,968)
Cost of Services (excluding Depreciation)	17,508,705	15,923,514	17,940,179
Guildhall Trading Account	400,829	476,000	466,722
Other Operating Income & Expenditure (Parish Council Precepts)	2,521,258	2,521,258	2,707,534
Capital Grants Receivable (Community Infrastructure Levy)	(500,000)	(1,300,000)	(1,000,000)
Appropriations to / (from) earmarked financial reserves	(2,073,759)	(237,000)	(139,214)
Collection Fund Adjustment Account deficit / (surplus) & Council Tax Support Grant to Parishes & other depreciation reversal	2,339,888	2,927,304	(691,520)
Council Tax Requirement (including Parish Council Precepts)	9,482,869	9,482,869	10,047,530
Aggregate of Special Expenses (Winchester Town)	842,607	842,607	888,242
Winchester City Council - General Expenses	6,119,004	6,119,004	6,451,754
Council Tax Requirement for Billing Authority	6,961,611	6,961,611	7,339,996
Parish Council Precepts	2,521,258	2,521,258	2,707,534
Council Tax Requirement (including Parish Council Precepts)	9,482,869	9,482,869	10,047,530

Forecast   Forecast					r				7,000	JIIGIX D
Punding   Pund	General Fund Revenue - Medium Term	_			_					
Funding   Fund	Forecast									
Council Tax (excluding Parish Precepts)   -6,962   -6,962   45%   -7,340   -7,431   -7,526   -7,621   -7,691   58%   58%   58%   584   5		•	•	0/	•	•	•	•	•	0/
Council Tax (excluding Parish Precepts)   -6,962   -6,962   45%   -7,340   -7,433   -7,526   -7,621   -7,696   55%   Retained Business Rates   -3,928   -4,010   25%   -3,936   -4,148   -4,381   -4,381   -4,381   28%   Retained Business Rates   -3,288   -3,288   -3,288   -3,288   -3,288   -4,148   -2,256   -2,369   15%   Revenue Support Grant   -1,003   -1,003   6%   -381   -8   410   410   410   -3%   775   -360   -3	Formalism	±000	£000	%	±000	£000	£000	£000	£000	%
Retained Business Rates   3,928   4,010   26%   3,936   4,148   4,381   4,381   4,381   28%   New Homes Bonus   3,284   3,288   21%   2,661   2,241   2,148   2,256   2,369   15%   2,560   15%   2,241   2,148   2,256   2,369   15%   2,241   2,148   2,256   2,369   15%   2,369   15%   2,369   2,381   3.8   410   410   3.86   3.88	•	6.063	6.063	450/	7.240	7 422	7.536	7.624	7.000	FF0/
New Homes Bonus   3,284   3,289   21%   2,661   2,241   2,148   2,256   2,369   15%     Revenue Support Grant   1,003   1,003   6%   -381   -8   410   410   410   -3%     Transition Grant   -92   19%   -92   18%   -92   -75   -75   -75   -75   -75     Qther non-ringfenced government grants   -103   19%   -13,314   -15,504   -14,450   -13,858   -13,683   -13,848   -14,036     Treasury Activity   Interest Receivable   -442   -523   -597   -517   -375   -360   -360   -360     Interest Payable   -442   -523   -597   -517   -375   -360   -360   -360     Interest Payable   -442   -523   -597   -1517   -375   -360   -360     Interest Payable   -75   -75   -75   -75   -75   -75   -75     Minimum Revenue Provision   26   107   129   141   142   143   329     Net Investment Property Income   -1,920   -1,870   -1,688   -1,692   -1,692   -1,692   -1,692     Resources available for the provision of services   -17,410   -17,790   -16,576   -15,897   -15,425   -14,480   -14,008     Baseline Net Expenditure   -12,398   -12,648   -12,612   -12,409   -12,224   -12,297   -12,831     Gross Expenditure   -12,398   -12,648   -12,612   -12,619   -15,725   -14,480   -14,008     Raseline net expenditure   -12,398   -12,648   -12,612   -12,619   -15,725   -16,92   -12,987     Resources a vailable for the provision of services   -17,410   -17,790   -16,576   -15,977   -15,725   -16,922   -1,692   -1,692     Resources available for the provision of services   -17,410   -17,790   -16,576   -15,977   -15,425   -14,480   -14,000     Resources available for the provision of services   -1,2398   -12,648   -12,612   -12,619   -15,625   -14,480   -14,000     Resources available for the provision of services   -1,430   -1,400   -1,500		•	•		•	•	*	•		
Revenue Support Grant   -1,003   -1,003   6%   -381   -8   410   410   410   -3%   17   17   18   18   18   18   410		•	•		•	•	•	•	•	
Transition Grant   -92   -92   136   -92   -92   136   -92   -92   -93		•	•		•	•		•	•	
Name	• •	•	•			-8	410	410	410	
Other non-ringfenced government grants         -103         1%         -3						•	0-			
15,314   -15,504   -14,450   -13,858   -13,683   -13,848   -14,036     1	•	-46				-29	-37			
Treasury Activity   Interest Receivable   -442   -523   -597   -517   -375   -360   -360   Interest Payable   30   29   183   1,277   1,751	Other non-ringfenced government grants	45.044		1%		40.050	40.600	40.040	44.006	0%
Interest Receivable		-15,314	-15,504		-14,450	-13,858	-13,683	-13,848	-14,036	
Net Interest Payable   266   107   129   141   142   143   329   141   142   143   143   144	Treasury Activity									
Minimum Revenue Provision         266         107         129         141         142         143         329           Net Investment Property Income         -1,920         -1,870         -1,688         -1,692         -1,400         -1,224         -12,249         -12,224         -12,297         -12,831         600         600         -12,297         -12,831         600         600         600         600         600         600         600         600         600         600         600         600         600         600         600	Interest Receivable	-442	-523		-597	-517	-375	-360	-360	
Net Investment Property Income   -1,920   -1,870   -1,688   -1,692   -1,240   -1,224   -12,297   -12,831   -1,245   -1,2612   -1,2409   -1,224   -12,297   -12,831   -1,241	Interest Payable				30	29	183	1,277	1,751	
Resources available for the provision of services         -17,410         -17,790         -16,576         -15,897         -15,425         -14,480         -14,008           Baseline Net Expenditure         Gross Income         -12,398         -12,648         -12,612         -12,409         -12,224         -12,297         -12,831           Gross Expenditure         26,754         26,569         27,569         28,135         28,751         29,335         29,867           Baseline net expenditure         14,357         13,921         14,957         15,726         16,527         17,039         17,039           Net Benefits Income         -61         -261         -161         -61 <td>Minimum Revenue Provision</td> <td>266</td> <td>107</td> <td></td> <td>129</td> <td>141</td> <td>142</td> <td>143</td> <td>329</td> <td></td>	Minimum Revenue Provision	266	107		129	141	142	143	329	
Baseline Net Expenditure           Gross Income         -12,398         -12,648         -12,612         -12,409         -12,224         -12,297         -12,831           Gross Expenditure         26,754         26,569         27,569         28,135         28,751         29,335         29,867           Baseline net expenditure         14,357         13,921         14,957         15,726         16,527         17,039         17,036           Net Benefits Income         -61         -261         -161         -61         <	Net Investment Property Income	-1,920	-1,870		-1,688	-1,692	-1,692	-1,692	-1,692	
Gross Income	Resources available for the provision of services	-17,410	-17,790		-16,576	-15,897	-15,425	-14,480	-14,008	
Gross Expenditure         26,754         26,569         27,569         28,135         28,751         29,335         29,867           Baseline net expenditure         14,357         13,921         14,957         15,726         16,527         17,039         17,036           Net Benefits Income         -61         -261         -161         -61	Baseline Net Expenditure									
Baseline net expenditure       14,357       13,921       14,957       15,726       16,527       17,039       17,036         Net Benefits Income       -61       -261       -161       -61       -61       -61       -61         Deficit on Guildhall Trading Account       401       476       467       467       467       467       467         Forecast baseline resource requirements       14,697       14,136       15,262       16,131       16,933       17,444       17,441         One-off net expenditure & Reversal of Depron.       2,755       2,163       3,044       1,917       729       1,804       358         Community Infrastructure Levy       -500       -1,300       -1,000       -1,000       -1,000       1,625       -29       1,625	Gross Income	-12,398	-12,648		-12,612	-12,409	-12,224	-12,297	-12,831	
Net Benefits Income         -61         -261         -161         -61         -61         -61         -61           Deficit on Guildhall Trading Account         401         476         467         467         467         467         467           Forecast baseline resource requirements         14,697         14,136         15,262         16,131         16,933         17,444         17,441           One-off net expenditure & Reversal of Deprcn.         2,755         2,163         3,044         1,917         729         1,804         358           Community Infrastructure Levy         -500         -1,300         -1,000         -1,000         0 <td>Gross Expenditure</td> <td>26,754</td> <td>26,569</td> <td></td> <td>27,569</td> <td>28,135</td> <td>28,751</td> <td>29,335</td> <td>29,867</td> <td></td>	Gross Expenditure	26,754	26,569		27,569	28,135	28,751	29,335	29,867	
Deficit on Guildhall Trading Account         401         476         467         467         467         467         467         Forecast baseline resource requirements         14,697         14,136         15,262         16,131         16,933         17,444         17,441           One-off net expenditure & Reversal of Depron.         2,755         2,163         3,044         1,917         729         1,804         358           Community Infrastructure Levy         -500         -1,300         -1,000         -1,000         -1,000         0	Baseline net expenditure	14,357	13,921		14,957	15,726	16,527	17,039	17,036	
Forecast baseline resource requirements         14,697         14,136         15,262         16,131         16,933         17,444         17,441           One-off net expenditure & Reversal of Deprcn.         2,755         2,163         3,044         1,917         729         1,804         358           Community Infrastructure Levy         -500         -1,300         -1,000         -1,000         -1,000         0	Net Benefits Income	-61	-261		-161	-61	-61	-61	-61	
One-off net expenditure & Reversal of Deprcn.       2,755       2,163       3,044       1,917       729       1,804       358         Community Infrastructure Levy       -500       -1,300       -1,000         Collection Fund Adj's & Council Tax Support Grant       2,532       3,028       -591       77       0       0       0         Other Transfers to / (from) earmarked reserves       -1,552       -298       745       -7       356       313       159         Transfers to / (from) Major Investment Reserve       -522       61       -884       -1,449       -610       -1,625       -29         Total net resource requirements       17,410       17,790       16,576       16,670       17,409       17,936       17,930	Deficit on Guildhall Trading Account	401	476		467	467	467	467	467	
Community Infrastructure Levy       -500       -1,300       -1,000         Collection Fund Adj's & Council Tax Support Grant       2,532       3,028       -591       77       0       0       0         Other Transfers to / (from) earmarked reserves       -1,552       -298       745       -7       356       313       159         Transfers to / (from) Major Investment Reserve       -522       61       -884       -1,449       -610       -1,625       -29         Total net resource requirements       17,410       17,790       16,576       16,670       17,409       17,936       17,930	Forecast baseline resource requirements	14,697	14,136		15,262	16,131	16,933	17,444	17,441	
Collection Fund Adj's & Council Tax Support Grant       2,532       3,028       -591       77       0       0       0         Other Transfers to / (from) earmarked reserves       -1,552       -298       745       -7       356       313       159         Transfers to / (from) Major Investment Reserve       -522       61       -884       -1,449       -610       -1,625       -29         Total net resource requirements       17,410       17,790       16,576       16,670       17,409       17,936       17,930	One-off net expenditure & Reversal of Deprcn.	2,755	2,163		3,044	1,917	729	1,804	358	
Other Transfers to / (from) earmarked reserves       -1,552       -298       745       -7       356       313       159         Transfers to / (from) Major Investment Reserve       -522       61       -884       -1,449       -610       -1,625       -29         Total net resource requirements       17,410       17,790       16,576       16,670       17,409       17,936       17,930	Community Infrastructure Levy	-500	-1,300		-1,000					
Transfers to / (from) Major Investment Reserve         -522         61         -884         -1,449         -610         -1,625         -29           Total net resource requirements         17,410         17,790         16,576         16,670         17,409         17,936         17,930	Collection Fund Adj's & Council Tax Support Grant	2,532	3,028		-591	77	0	0	0	
Total net resource requirements 17,410 17,790 16,576 16,670 17,409 17,936 17,930	Other Transfers to / (from) earmarked reserves	-1,552	-298		745	-7	356	313	159	
	Transfers to / (from) Major Investment Reserve	-522	61		-884	-1,449	-610	-1,625	-29	
Budget Shortfall 0 0 -0 773 1,984 3,456 3,922	Total net resource requirements	17,410	17,790		16,576	16,670	17,409	17,936	17,930	
	Budget Shortfall	0	0		-0	773	1,984	3,456	3,922	

General Fund Revenue - Medium Term Forecast	Original Estimate 2016/17 £000	Forecast 2016/17 £000	%	Original Estimate 2017/18 £000	Forecast 2018/19 £000	Forecast 2019/20 £000	Forecast 2020/21 £000	Forecast 2021/22 £000
Additional Council Tax Income (based on increases of				•	-209	-422	-638	-858
+£5 per annum over the forecast period)					203		030	
Major Capital Projects - outside of forecast								
Bishops Waltham Depot (Investment Property)				0	-37	-37	-37	-37
old Bar End Depot (Investment Property)				0	0	140	-255	-258
St Clements Surgery				-91	-39	-128	-128	-128
Enterprise Centre				-15	-35	-71	-71	-71
6 - 8 Middle Brook Street				-30	-12	-12	-12	-12
Matley's Yard				0	10	-12	-12	-12
New Special Maintenance Depot				0	-15	-15	-15	-15
		0		-136	-130	-135	-531	-534
Budget Shortfall - after revenue implications of capital	and Council	Tax increases		-136	435	1,427	2,287	2,529

## **Capital Programme 2017 to 2027**

				2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	TOTAL
	Comments	Lead Officer	Outcome	Revised Estimate	Forecast incl. reprofiling	Forecast	2017-2027 Forecast								
				£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
General Fund															
Spending and Committed															
Disabled Facility Grants	Help towards cost of home modifications	Gilly Knight	Housing	500	956	950	800	800	800	800	800	800	800	800	8,306
Car Parks	Various	Richard Hein	Business	210	125	120	160	70	70	180	180	180	180	180	1,445
IMT Property Plant and Equipment	Various	Tony Fawcett	-	113	178	110	110	243	130	68	100	140	92	90	1,261
IMT Intangible Assets	Various	Tony Fawcett	-	8	-	30	-	-	-	-	30	-	-	-	60
Chesil Multi Storey car park	Essential works (resurfacing etc.)	Richard Hein	Business	150	850	-	-	-	-	-	-	-	-	-	850
Hampshire Community Bank	Share purchase	Simon Little	Business	62	125	-	-	-	-	-	-	-	-	-	125
Surface Car Park at Friarsgate	Demolition and surfacing	Kevin Warren	Business	700	100	-	-	-	-	-	-	-	-	-	100
Kayac Building	Acquisition and repairs	Kevin Warren	Business	435	95	-	-	-	-	-	-	-	-	-	95
Chesil Theatre Capital Grant	Improvement works (capital grant)	Eloise Appleby	Health & Happiness	-	90	-	-	-	-	-	-	-	-	-	90
Depot	Replace electricity supply to depot	Kevin Warren	-	-	61	-	-	-	-		-	-	-	-	61
Garrison Ground	Acquisition of playing fields	Kevin Warren	Health & Happiness	2,300	-	-	-	-	-		-	-	-	-	0
Casson Block	Improvements and modernisation to frontage	Andy Hickman	Business	150	-	-	-	-	-	-	-	-	-	-	0
Flood Prevention Works	Various schemes	Andy Hickman	Environment	288	-	-		-	-	-	-	-	-		0
Guildhall Heating System	Replacement	Kevin Warren	-	111	-	-	-	-	-	-	-	-	-	-	0
Magdalen Hill Cemetery	Extension	Andy Hickman	Health & Happiness	13	-	-		-	-	-	-	-	-		0
Open Spaces & Recreational Facilities	Abbots Walk play area	Susan Croker	Health & Happiness	80	-	-	-	-	-	-	-	-	-	-	0
Winchester Cathedral Roof	Capital Grant for restoration	Eloise Appleby	Health & Happiness	25	-	-		-	-	-	-	-	-		0
Winchester Churches Keystone Grant	Capital Grant - homelessness prevention	Andrew Palmer	Housing	90	-	-	-	-	-	-	-	-	-	-	0
Total Spending and Committed				5,235	2,580	1,210	1,070	1,113	1,000	1,048	1,110	1,120	1,072	1,070	12,393
Approved* - Not Committed															
Strategic Acquisitions		Simon Little	Entrepreneurial	-	15,000	-	-	-	-	-	-	-	-	-	15,000
Open Market Shared Ownership	Investment and help to residents to buy	Simon Little	Health & Happiness	-	1,000	3,500	-	-	-	-	-	-	-	-	4,500
St Clement's Surgery Replacement	Replacement surgery in City Centre	Kevin Warren	Health & Happiness	250	2,700	1,326	-	-	-	-	-	-	-	-	4,026
Enterprise Centre Managed Workspace	Workspace for small businesses	Kevin Warren	Business	10	1,000	484	-	-	-	-	-	-	-	-	1,484
Matley's Yard	Small business unit and Council storage	Kevin Warren	Business	2	380	198	-	-	-		-	-	-	-	578
New Special Maintenance Depot	Depot	Kevin Warren	-	1	209	-		-	-	-	-	-	-		209
City Offices & Annexe Works	Essential remedial works	Kevin Warren	Entrepreneurial	20	620	-	-	-	-	-	-	-	-	-	620
River Park Leisure Centre	Essential repairs	Kevin Warren	Health & Happiness	50	550	-	-	-	-	-	-	-	-	-	550
River Itchen Maintenance	Capital maintenance works	Susan Croker	Environment	3	79	-	-	-	-	-	-	-	-	-	79
City Museum Lift Upgrade	Lift upgrade & fire precaution works	Kevin Warren	-	87	-	-		-	-		-	-	-		0
Total Approved* - Not Committed				423	21,538	5,508	-	-	-	-	-	-	-	-	27,046

## Capital Programme 2017 to 2027

				2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	TOTAL
	Comments	Lead Officer	Outcome	Revised Estimate	Forecast incl. reprofiling	Forecast	2017-2027 Forecast								
				£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Programmed But Subject to Appraisal															
Station Approach - Cattlemarket**	Commercial and residential development	Kevin Warren	Business	-	-	-	-	-	8,900	23,700	23,700	23,700	-	-	80,000
Station Approach - Carfax**	Commercial and residential development	Kevin Warren	Business	-	250	8,660	18,630	18,630	18,630	-	-	-	-	-	64,800
Station Approach - Public Realm	Improvements to the Public Realm	Kevin Warren	Environment	-	-	-	2,500	2,500	-	-	-	-	-	-	5,000
New Leisure Centre	Replacement leisure centre	Kevin Warren	Health & Happiness	-	-	5,682	17,045	11,363	-	-	-	-	-	-	34,090
Redevelopment of Old Bar End Depot	Commercial development	Kevin Warren	Business	-	250	2,375	2,375	-	-	-	-	-	-	-	5,000
Open Spaces & Recreational Facilities	Play area refurbishments and replacements	Susan Croker	Health & Happiness	-	270	160	25	90	120	180	110	110	-	-	1,065
Bishop's Waltham Depot	Industrial Units	Kevin Warren	Business	-	1,000	-	-	-	-	-	-	-	-	-	1,000
Changing Pavilions (Town A/C)	Replacements at North Walls & King George V	Susan Croker	Health & Happiness	-	300	400	-	-	-	-	-	-	-	-	700
Abbey House	External and internal remedial works	Kevin Warren	-	-	150	194	50	-	-	-	-	-		-	394
South Winchester Coach Park	Replacement coach park	Richard Hein	Environment	-	50	250	-	-	-	-	-	-		-	300
6-8 Middle Brook St	Refurbishment to bring up to leasing standard	Kevin Warren	Business	-	150	-	-	-	-		-	-	-	-	150
2-3 Bridge St	Remedial works to listed building	Kevin Warren	Business	-	100	-	-	-	-		-	-	-	-	100
Old Chesil Rectory	Improvements	Kevin Warren	-	_	80			-	-		-	-			80
Handlebar Café	Capital Grant	Eloise Appleby	Health & Happiness	_	75			-	-		-	-			75
Market Lane Toilet Works	Refurbishment	Kevin Warren	-	-	44		-	-	-	-	-	-	-		44
Enveloping Machine	Replacement - current machine at end of life	Alison Gavin	-	_	36	-	-	-	-		-	-		-	36
Asset Management Plan	Reactive capital works to Estate	Kevin Warren	-	141	_	-	-	-	-		-	-		-	o
Total Programmed But Subject to Appra	L			141	2,755	17,721	40,625	32,583	27,650	23,880	23,810	23,810			192,834
Total General Fund				5,799	26,873	24,439	41,695	33,696	28,650	24,928	24,920	24,930	1,072	1,070	232,273
Housing Revenue Account															
New Build		Richard Botham	Housing	13,794	17,557	8,980	8,325	7,149	8,098	8,250	9,406	10,566	9,230	8,898	96,459
Major repairs		Richard Botham	Housing	7,258	6,130	6,283	6,440	6,601	6,766	7,203	7,383	7,568	7,757	7,951	70,082
Improvements & Loft Conversions		Richard Botham	Housing	765	720	350	350	350	350	300	300	300	300	300	3,620
Disabled Adaptations		Richard Botham	Housing	500	770	770	770	770	770	770	770	770	770	770	7,700
Other Capital Spend		Richard Botham	Housing	23	177	138	100	100	100	100	100	100	100	100	1,115
Total Housing Revenue Account				22,340	25,354	16,521	15,985	14,970	16,084	16,623	17,959	19,304	18,157	18,019	178,976
Grand Total				28,139	52,227	40,960	57,680	48,666	44,734	41,551	42,879	44,234	19,229	19,089	411,249

<sup>\*</sup> Under the Council's Financial Procedure Rule 6.4, the inclusion of a scheme in the capital programme does not constitute authority to incur the expenditure. Such authority is obtained subject to the various conditions and limits as set out in the Constitution.

<sup>\*\*</sup> Assumes a WCC backed and funded scheme

## **Capital Programme Financing 2017 to 2027**

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
General Fund												
Externally Funded												
Government Grants	500	1,206	3,400	3,300	3,300	800	800	800	800	800	800	16,006
External Contributions												
Non governmental grants	0	0	1,700	4,500	3,000	0	0	0	0	0	0	9,200
Open Space Fund	0	312	167	0	0	0	0	0	0	0	0	479
Developer's Contributions	170	0	0	0	0	0	0	0	0	0	0	0
Total Externally Funded	670	1,518	5,267	7,800	6,300	800	800	800	800	800	800	25,685
Earmarked Reserves	0.10	4 005	070	400	70	70	400	400	400	400	400	
Car Parks Property	310	1,025	370	160	70	70	180	180	180	180	180	2,595
Community Infrastructure Levy	50	0	0	0	0	0	0	0	0	0	0	1 224
Information, Management, and Technology	113	178	140	110	243	130		130		92	90	1,321
Major Investment Reserve	56	94	0	720	0	0	0	0		0	0	814
Property - Asset Management Reserve	489	869	194	50	0	0	0	0	0	0	0	1,113
Winchester Town	0	313	193	25	90	120	180	110	110	0	0	1,141
Total Earmarked Reserves	1,018	2,479	897	1,065	403	320	428	420	430	272	270	6,984
Capital Receipts	1,126	1,715	5,070	1,198	690	39,997	667	667	38,000	0	0	88,004
Revenue Contribution to Capital	0	150	0	0	0	0	0	0	0	0	0	150
Capital Financing Requirement	2,985	21,011	13,205	31,632	26,303	(12,467)	23,033	23,033	(14,300)	0	0	111,450
Total General Fund	5,799	26,873	24,439	41,695	33,696	28,650	24,928	24,920	24,930	1,072	1,070	232,273
Housing		İ										
Capital Grants and Contributions	3,170	3,110	913	1,172	1,220	1,422	1,119	2,783	2,879	2,246	1,673	18,537
Major Repairs Reserve	5,995	6,430	6,665	6,830	6,999		7,353	7,537	7,726	7,919	8,117	72,750
Capital Receipts	418	5,432	2,943	2,820	2,750	2,341	1,462	1,467	1,771	1,474	1,477	23,937
Revenue Contribution to Capital	4,871	9,355	4,300	4,594	4,001	5,147	5,189	6,172	6,928	6,488	6,752	58,926
·										·		·
Capital Financing Requirement	7,886	1,027	1,700	569	0	0	1,500	0	0	30	0	4,826
Total Housing Revenue Account	22,340	25,354	16,521	15,985	14,970	16,084	16,623	17,959	19,304	18,157	18,019	178,976
			•	•	•	•	_					
Total Financing of Capital Programme	28,139	52,227	40,960	57,680	48,666	44,734	41,551	42,879	44,234	19,229	19,089	411,249

## Revenue Consequences of General Fund Capital Programme 2017 to 2027

#### Notes

Revenue consequences are estimates and are subject to change. More detailed analysis is carried out prior to actual expenditure being approved.

To be consistent with the presentation in the published financial statements, negative figures (in brackets) represent income or savings.

\* Under the Council's Financial Procedure Rule 6.4, the inclusion of a scheme in the capital programme does not constitute authority to incur the expenditure. Such authority is obtained subject to the various conditions and limits as set out in the Constitution.

Programmed but not yet approved* Income  - (30) 110 264 (1,100) (3,457) (5,190) (6,220) (6,527) (7,749) (8,476) Expenditure  - (885 878 1,241 372 2,642 3,038 3,109 3,121 3,124 3,126 3,128  Net Cost of services  - (81) (91) (91) (635)	conditions and limits as set out in the Constitution.		1	1			1			1	1	1
Semination and committed	GENERAL FUND	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27
Figure   F		£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Separative   S   S   C   C   C   C   C   C   C   C	Spending and committed											
Ne Cost of services   5	Income	-	(74)	(81)	(81)	(81)	(81)	(81)	(81)	(81)	(81)	(81)
Changing Airwestment Income & Expenditure   1	Expenditure	5	8	(22)	(22)	(22)	(22)	(19)	(22)	(22)	(22)	(22)
Rotal Income	Net Cost of services	5	(66)	(103)	(103)	(103)	(103)	(100)	(103)	(103)	(103)	(103)
Interest populate   3	Financing & Investment Income & Expenditure											
Surplay deficit on Provision of Services   3   (69) (114)	Rental Income	-	(33)	(40)	(40)	(40)	(40)	(40)	(40)	(40)	(40)	(40)
Adustments between accounting basis and funding basis under regulations   22   34   35   36   37   38   30   40   41   42	Interest payable	-	30	29	29	1	75		73	72	71	
Marman Revenue Provision   22   34   55   38   37   38   39   40   41   42   42   43   43   43   43   43   43	(Surplus)/ deficit on Provision of Services	5	(69)	(114)	(114)	(67)	(68)	(66)	(70)	(71)	(72)	(73)
Sevenue Contribution to Capital	Adjustments between accounting basis and funding basis under regulations											
Surplus Deficit - spending and committed   S   (48) (80) (80) (31) (31) (31) (28) (31) (31) (31) (31) (31) (31) (31) (31	Minimum Revenue Provision	-	22	34	35	36	37	38	39	40	41	42
Approved* - not committed income  - (129) (176) (381)	Revenue Contribution to Capital	-	-	-	-	-	-	-	-	-	-	-
Machine	(Surplus)/Deficit - spending and committed	5	(48)	(80)	(80)	(31)	(31)	(28)	(31)	(31)	(31)	(31)
Machine	Approved* - not committed		1									1
Expenditure   17   342   (60)   (76		_	(129)	(176)	(381)	(381)	(381)	(381)	(381)	(381)	(381)	(381)
Net Cost of services		17	` ,	` '			, ,	` ,		, ,		, ,
Financing & Investment Income & Expenditure Rental Income Interest payable  - 156   154   152   149   147   145   142   140   137   (Surplusy) deficit on Provision of Services  Adiustments between accounting basis under regulations  - 17   213   (80)   (303)   (305)   (308)   (310)   (311)   (315)   (317)   (320)   (Minimum Revenue Provision - 77   80   82   84   86   88   91   94   (Surplusy) Deficit - approved in to committed - 150   7   363   (80)   (226)   (226)   (226)   (226)   (226)   (226)   (226)   (226)   (Surplusy) Deficit - approved in to committed - 70   70   70   70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surplusy) Deficit - approved in to committed - 70   70   70   (Surpl	•						, ,			, ,		, ,
Rental Income				(===,	(131)	(101)	(131)	(121)	(123)	(111)	(101)	(101)
Surplusy deficit on Provision of Services   17   213   880   (303)   (305)   (308)   (310)   (311)   (315)   (317)   (320)		-	_	_	-	-	_	_	-	_	-	-
Surplusy deficit on Provision of Services   17   213   880   303   305   308   310   311   315   317   320	Interest payable	_	_	156	154	152	149	147	145	142	140	137
Minimum Revenue Provision  Minimum Revenue Provi	(Surplus)/ deficit on Provision of Services	17	213	(80)	(303)	(305)	(308)	(310)	(311)	(315)	(317)	(320)
Revenue Contribution to Capital  (Surplus)/Deficit - approved* not committed  17 363 (80) (226)	Adjustments between accounting basis and funding basis under regulations											
Surplus /Deficit - approved* not committed   17   363   (80)   (226)   (226)   (226)   (226)   (225)   (225)   (226)	Minimum Revenue Provision	-	-	-	77	80	82	84	86	89	91	94
Programmed but not yet approved* Income  - (30) 110 264 (1,100) (3,457) (5,190) (6,220) (6,527) (7,749) (8,476) Expenditure  - (885 878 1,241 372 2,642 3,038 3,109 3,121 3,124 3,126 3,128  Net Cost of services  - (91) (91) (635)	Revenue Contribution to Capital	-	150	-	-	-	-	-	-	-	-	-
Composition	(Surplus)/Deficit - approved* not committed	17	363	(80)	(226)	(226)	(226)	(226)	(225)	(226)	(226)	(226)
Composition	Programmed but not yet approved*		T	1								
Expenditure 685 878 1,241 372 2,642 3,038 3,109 3,121 3,124 3,126 3,128  Net Cost of services 884 1,350 636 1,541 (419) (2,082) (3,099) (3,403) (4,623) (5,348)  Financing & Investment Income & Expenditure  Rental Income		_	(30)	110	264	(1 100)	(3.457)	(5.190)	(6.220)	(6.527)	(7 7/0)	(8.476)
Net Cost of services Financing & Investment Income & Expenditure Rental Income Rental		685					, , ,					
Financing & Investment Income & Expenditure   Rental Income	•											
Rental Income Re				1,222		1,211	(113)	(=,,	(=,===)	(=,:==,	(1,525)	(0,010)
Interest payable 32 325 1,367 1,837 1,488 2,107 2,708 2,306 2,280 (Surplus)/ deficit on Provision of Services		_	_	(91)	(91)	(635)	(635)	(635)	(635)	(635)	(635)	(635)
Surplus  deficit on Provision of Services   848   1,291   870   2,273   783   (1,228)   (1,626)   (1,330)   (2,952)   (3,703)		_	_				, ,	, ,		, ,		
Adjustments between accounting basis and funding basis under regulations  Minimum Revenue Provision  Revenue Contribution to Capital  (Surplus)/Deficit - programmed but not yet approved*  685   848   1,341   921   2,492   1,189   (627)   (1,046)   (738)   (1,980)   (2,709)	• • •	685	848	1,291		2,273		(1,228)	(1,626)	(1,330)	(2,952)	
Revenue Contribution to Capital	Adjustments between accounting basis and funding basis under regulations											
(Surplus)/Deficit - programmed but not yet approved* 685 848 1,341 921 2,492 1,189 (627) (1,046) (738) (1,980) (2,709)	Minimum Revenue Provision	-	-	50	51	220	406	601	581	592	972	994
	Revenue Contribution to Capital	-	-	-	-	-	-	-	-	- [	_	-
	(Surplus)/Deficit - programmed but not yet approved*	685	848	1,341	921	2,492	1,189	(627)	(1,046)	(738)	(1,980)	(2,709)
TOTAL (SURPLUS)/DEFICIT 707 1.164 1.181 616 2.236 932 (881) (1.302) (995) (2.237) (2.967)	<u> </u>		•	·		•		, /			. , . //	, . ,
	TOTAL (SURPLUS)/DEFICIT	707	1,164	1,181	616	2,236	932	(881)	(1,302)	(995)	(2,237)	(2,967)

## Revenue Consequences of General Fund Capital Programme 2017 to 2027

#### Notes

Revenue consequences are estimates and are subject to change. More detailed analysis is carried out prior to actual expenditure being approved.

To be consistent with the presentation in the published financial statements, negative figures (in brackets) represent income or savings.

\* Under the Council's Financial Procedure Rule 6.4, the inclusion of a scheme in the capital programme does not constitute authority to incur the expenditure. Such authority is obtained subject to the various conditions and limits as set out in the Constitution.

Impact on (Surplus)/Deficit by project	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27
(nil impact excluded)											
, , , , , , , , , , , , , , , , , , , ,	£000	£000	£000	£000	£000	£001	£000	£000	£000	£000	£000
Spending and committed											Ï
Garrison Ground acquisition	-	37	37	37	86	86	86	86	86	86	86
Car Parks	-	(13)	(43)	(43)	(43)	(43)	(40)	(43)	(43)	(43)	(43)
Surface Car Park at Friarsgate	5	(56)	(63)	(63)	(63)	(63)	(63)	(63)	(63)	(63)	(63)
Kayac Building	-	(18)	(14)	(14)	(14)	(14)	(14)	(14)	(14)	(14)	(14)
Open Space & Recreational Facilities	-	3	3	3	3	3	3	3	3	3	3
(Surplus)/Deficit - spending and committed	5	(48)	(80)	(80)	(31)	(31)	(28)	(31)	(31)	(31)	(31)
Approved* - not committed											
St Clement's Surgery Replacement	17	59	(39)	(128)	(128)	(128)	(128)	(128)	(128)	(128)	(128)
Enterprise Centre Managed Workspace	-	(15)	(35)	(71)	(71)	(71)	(71)	(71)	(71)	(71)	(71)
Matley's Yard	-	-	10	(12)	(12)	(12)	(12)	(11)	(12)	(12)	(12)
New Special Maintenance Depot	-	-	(15)	(15)	(15)	(15)	(15)	(15)	(15)	(15)	(71) (12) (15)
River Park Leisure Centre - essential repairs	-	289	` -	` -	` -	` -	` -	` -	` -	` -	` -
City Offices & Annexe Works	-	30	-	-	-	-	-	-	-	-	-
(Surplus)/Deficit - approved* not committed	17	363	(80)	(226)	(226)	(226)	(226)	(225)	(226)	(226)	(226)
Programmed but not yet approved*											
Station Approach - Carfax	428	340	1,149	413	907	1,207	(777)	(1,772)	(1,817)	(1,862)	(1,908)
Station Approach - Cattlemarket	-	-		431	1,446	21	272	906	1,269	76	(604)
New Leisure Centre	257	513	250	-	456	281	172	134	127	126	126
Redevelopment of Old Bar End Depot Site	-	-	-	140	(255)	(258)	(262)	(265)	(268)	(272)	(275)
Bishop's Waltham Depot	-	-	(37)	(37)	(37)	(37)	(37)	(37)	(37)	(37)	(37
6-8 Middle Brook St	-	(30)	(12)	(12)		(12)	18	-	-	-	
South Winchester Coach Park	-	25	(4)	(8)	(8)	(8)	(8)	(7)	(7)	(7)	(7)
Old Chesil Rectory	-	-	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)
(Surplus)/Deficit - programmed but not yet approved*	685	848	1,341	921	2,492	1,189	(627)	(1,046)	(738)	(1,980)	(2,709)
		,			,						
TOTAL (SURPLUS)/DEFICIT	707	1,164	1,181	616	2,236	932	(881)	(1,302)	(995)	(2,237)	(2,967)

Forecast interest payable and Minimum Revenue Provision are affected by borrowing rates available to the Council.

The figures above are based on prevailing rates. An increase or decrease of 0.5% (50 basis points) would have the following impact:

Difference to TOTAL (SURPLUS)/DEFICIT (+0.5%)	-	-	30	75	274	337	249	364	478	356	356
Difference to TOTAL (SURPLUS)/DEFICIT (-0.5%)	-	-	(30)	(73)	(272)	(331)	(241)	(354)	(467)	(340)	(340)

GENERAL FUND EARMARKED RESERVES		2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Bal. @	FORECAST	FORECAST	FORECAST	FORECAST	FORECAST	FORECAST
	01/04/2016	Closing Bal.					
General Fund Earmarked Reserves	£000	£000	£000	£000	£000	£000	£000
Major Investment Reserve *	(7,867)	(7,687)	(6,709)	(5,260)	(3,930)	(2,305)	(2,276)
Building Control							
Business Rates Retention	(2,217)	(1,000)	(1,000)	(1,000)	(1,000)	(1,000)	(1,000)
Car Parks Property	(1,526)	(1,431)	(456)	(226)	(206)	(226)	(246)
Community Grants & Commissions	(173)	(153)	(113)	(113)	(113)	(113)	(113)
Community Infrastructure Levy - General Fund	(539)	(1,719)	(2,695)	(2,695)	(2,695)	(2,695)	(2,695)
Community Infrastructure Levy - Winchester Town	(87)	(157)	(107)	(107)	(107)	(107)	(107)
Flood Support Schemes	(90)	(76)					
Homelessness Prevention	(529)	(356)	(246)	(246)	(246)	(246)	(246)
Information Management and Technology	(324)	(451)	(347)	(281)	(235)	(56)	
Insurance	(40)	(40)	(40)	(40)	(40)	(40)	(40)
Local Development Framework (LDF)	(146)	(435)	(405)	(180)	(180)	(170)	
Local Elections	(30)						
Municipal Mutual Insurance	(157)	(94)	(94)	(94)	(94)	(94)	(94)
Museums Acquisitions	(8)	(8)	(8)	(8)	(8)	(8)	(8)
Museums Publications	(38)						
Organisational Development	(1,592)	(1,292)	(1,009)	(725)	(575)	(425)	(275)
Planning Deposits (Interest)	(92)	(92)	(92)	(92)	(92)		(92)
Property - Asset Management Reserve	(3,709)	(2,679)	(2,010)	(2,016)	(2,166)	(2,366)	(2,566)
Winchester Town Reserve	(424)	(454)	(176)	(71)	(148)	(177)	(172)
Total General Fund Earmarked Reserves	(19,588)	(18,124)	(15,506)	(13,153)	(11,834)	(10,119)	(9,929)
General Fund Balance	(2,000)	(2,000)	(2,000)	(2,000)	(2,000)	(2,000)	(2,000)
					-		
Usable Capital Receipts Reserve - General Fund	(2,766)	(6,646)	(5,240)	(1,173)	(981)	(1,300)	

<sup>\*</sup> Nb. The forecast Major Investment Reserve balance does not include any call on this reserve to cover the forecast deficits from 2018/19 onwards

## **WINCHESTER TOWN ACCOUNT - Financial Projections**

	2015/16	2016/17	2016/17	2017/2018	2018/2019	2019/2020	2020/2021	2021/2022
	Outturn	Original	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
	£	£	£	£	£	£	£	£
Cost of Services								
Recurring Budgets:								
Allotments	(2,967)	(1,646)	(2,960)	(2,960)	(2,960)	(2,960)	(2,960)	(2,960)
Bus Shelter Cleaning / Maintenance / New Provision	11,688	7,600	9,800	10,000	10,000	10,000	10,000	10,000
Cemeteries	21,246	21,257	26,252	25,200	26,413	27,660	28,941	30,257
Christmas Lights	9,667	10,549	10,688	11,064	11,327	11,597	11,876	12,163
Community Speed Watch	0	1,000	1,000	1,000	1,000	1,000	1,000	1,000
Community Wardens (Contribution)	45,000	45,000	45,000	45,000	45,000	45,000	45,000	45,000
Footway Lighting	21,225	29,008	23,185	17,753	18,114	18,493	18,891	19,309
Grants	59,816	60,000	60,000	60,000	60,000	60,000	60,000	60,000
Support Costs for Grant Scheme	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Grit Bins	0	1,000	1,000	1,000	1,000	1,000	1,000	1,000
Maintenance Work to Council Owned Bridges	0	5,500	5,500	5,500	5,500	5,500	5,500	5,500
Night Bus Contribution	13,274	13,792	13,792	14,205	14,631	15,070	15,522	15,988
Public Conveniences (Contribution)	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000
Recreation Grounds & Open Spaces	526,045	591,023	566,501	551,832	560,161	568,711	577,490	586,503
Theatre Royal (Contribution)	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Town Forum Support	4,798	4,798	4,798	4,798	4,798	4,798	4,798	4,798
Total Recurring Budgets	781,792	860,881	836,556	816,392	826,984	837,870	849,058	860,558
One-off Budgets:								
Neighbourhood Plans	1,568	0	0					
St Maurice's Covert	0	40,000	10,000	60,000				
Community Infrastructure				50,000				
Historic Environment Projects Officer	0	17,236	20,672					
Cycle Café	1,000	0	0		(see capital e	expenditure b	elow)	
Roger Brown Model		5,000	5,000					
Green Infrastructure	0	7,500	0	3,000				
Total One-off Budgets	2,568	69,736	35,672	113,000				
Total Cost of Services	784,360	930,617	872,228	929,392	826,984	837,870	849,058	860,558

## **WINCHESTER TOWN ACCOUNT - Financial Projections**

	2015/16	2016/17	2016/17	2017/2018	2018/2019	2019/2020	2020/2021	2021/2022
	Outturn	Original	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Taxation and Non-specific grant income								
Council Tax Income	(807,299)	(842,607)	(842,607)	(888,242)	(913,598)	(939,669)	(966,465)	(974,423)
Council Tax Support	(55,154)	(31,989)	(31,989)	(12,134)	0	0	0	0
Council Tax Freeze	(44,596)	(25,866)	(25,866)	(9,811)	0	0	0	0
Interest on Balances	(3,117)	(2,155)	(2,155)	(3,410)	(1,319)	(531)	(1,111)	(1,325)
Total Taxation and Non-specific grant income	(910,166)	(902,617)	(902,617)	(913,597)	(914,917)	(940,200)	(967,576)	(975,748)
Transfers to/(from) Earmarked reserves								
(Surplus added to Reserves) / Deficit taken from Reserves	(125,806)	28,000	(30,389)	15,795	(87,933)	(102,330)	(118,518)	(115,190)
Capital Expenditure funded by Town Reserve	0	77,000		313,000	193,000	25,000	90,000	120,000
Release from Town Community Infrastructure Levy Reserve				(50,000)				
Opening Reserve Balance (at 1st April)	(298,503)	(269,077)	(424,308)	(454,697)	(175,902)	(70,835)	(148,165)	(176,683)
Closing Reserve Balance (carried forward)	(424,308)	(164,078)	(454,697)	(175,902)	(70,835)	(148,165)	(176,683)	(171,873)
Closing Reserves forecast as % of net expenditure (Target = 10%)	54%	18%	49%	19%	9%	18%	21%	20%

#### **DISTRICT, TOWN & PARISH COUNCIL PRECEPTS**

		2016/17			2017/18				
	Tour	OTO Owner	Precepts	Council Tax	T B	CTS Grant	Precepts	Council Tax	Council Tax
BILLING AUTHORITY	Tax Base	CTS Grant £	£	Band D (£)	Tax Base	£	3	Band D (£)	Increase
WINCHESTER	46,835.09	0	6,119,005	130.65	47,794.31	0	6,451,754	134.99	3.3%
SPECIAL AREAS	10,000.00		2,110,000		,		3, 121,121		0.070
(BILLING AUTHORITY)									
WINCHESTER TOWN	13,309.22	31,989	842,607	63.31	13,621.25	12,134	888,242	65.21	3.0%
PARISHES/TOWN	,	5.,555	J 12,551		10,021120	12,101	333,212		0.07.0
BADGER FARM	963.20	1,337	40,633	42.19	962.30	1,527	42,809	44.49	5.5%
BEAUWORTH	56.85	0	0	0.00	56.82	0	0	0.00	0.0%
BIGHTON	173.69	157	3,693	21.26	176.66	120	3,730	21.11	(0.7%)
BISHOPS SUTTON	209.00	200	4,808	23.01	209.14	214	4,794	22.92	(0.4%)
BISHOPS WALTHAM	2,594.29	27,274	326,163	125.72	2,637.47	27,208	333,273	126.36	0.5%
BOARHUNT	260.87	565	17,435	66.84	277.47	839	19,161	69.06	3.3%
BRAMDEAN & HINTON AMPNER	212.08	361	6,889	32.48	214.90	309	6,941	32.30	(0.6%)
CHERITON	325.14	411	10,089	31.03	325.35	394	10,750	33.04	6.5%
CHILCOMB	58.63	0	0	0.00	60.21	0	0	0.00	0.0%
COLDEN COMMON	1,527.83	8,961	147,685	96.66	1,533.19	9,525	156,071	101.79	5.3%
COMPTON & SHAWFORD	847.32	428	26,742	31.56	857.91	512	26,658	31.07	(1.6%)
CORHAMPTON & MEONSTOKE	377.21	954	14,102	37.39	383.00	1,014	15,715	41.03	` '
CRAWLEY	222.23	366	14,134	63.60	218.34	419	14,081	64.49	1.4%
CURDRIDGE	635.21	1,218	30,981	48.77	639.57	1,271	39,269	61.40	
DENMEAD	2,816.84	25,664	345,186	122.54	2,888.55	26,549	365,069	126.38	3.1%
DROXFORD	332.28	918	18,582	55.92	334.33	923	29,184	87.29	56.1%
DURLEY	457.77	1,070	18,930	41.35	459.37	1,078	20,922	45.54	10.1%
EXTON	136.45	0	0	0.00	135.33	0	0	0.00	0.0%
HAMBLEDON	509.48	709	13,291	26.09	508.13	628	20,000	39.36	50.9%
HEADBOURNE WORTHY	244.09	125	5,982	24.51	322.57	124	6,331	19.63	(19.9%)
HURSLEY	440.98	735	18,265	41.42	441.68	685	18,315	41.47	0.1%
ITCHEN STOKE & OVINGTON *	126.52	34	3,016	23.84	127.44	57	3,016	23.67	(0.7%)
ITCHEN VALLEY	722.18	821	26,121	36.17	720.43	921	27,427	38.07	5.3%
KILMESTON	134.74	161	4,239	31.46	135.50	164	4,400	32.47	3.2%
KINGS WORTHY	1,830.34	7,694	110,309	60.27	1,846.97	7,175	113,140	61.26	1.6%
LITTLETON & HARESTOCK	1,483.57	3,298	88,166	59.43	1,500.03	3,401	95,009	63.34	6.6%
MICHELDEVER	655.75	1,973	44,027	67.14	666.72	1,841	46,159	69.23	3.1%
NEW ALRESFORD	2,200.20	18,540	262,854	119.47	2,229.79	17,735	274,854	123.26	3.2%
NORTHINGTON	128.69	74	3,826	29.73	128.21	79	3,821	29.80	0.2%
OLD ALRESFORD	249.02	658	13,495	54.19	251.42	724	13,996	55.67	2.7%
OLIVERS BATTERY	751.63	371	24,929	33.17	763.41	312	24,988	32.73	(1.3%)
OTTERBOURNE	697.64	887	34,296	49.16	701.48	918	37,203	53.04	7.9%
OWSLEBURY	382.66	1,075	21,800	56.97	386.69	1,032	21,800	56.38	(1.0%)
SHEDFIELD	1,623.84	3,881	75,745	46.65	1,673.11	3,500	84,746	50.65	8.6%
SOBERTON	816.15	783	30,750	37.68	825.94	828	30,705	37.18	(1.3%)
SOUTH WONSTON	1,191.02	1,666	96,499	81.02	1,199.26	1,417	98,712	82.31	1.6%
SOUTHWICK & WIDLEY	351.53	2,375	15,260	43.41	398.67	1,916	17,719	44.45	2.4%
SPARSHOLT	302.69	822	15,606	51.56	303.71	868	16,382	53.94	4.6%
SWANMORE	1,288.97	10,079	173,991	134.98	1,393.93	9,815	191,483	137.37	1.8%
TICHBORNE	108.16	456	4,297	39.73	113.68	366	4,517	39.73	0.0%
TWYFORD	734.83	2,898	71,102	96.76	747.62	3,762	86,238	115.35	
UPHAM	325.62	483	19,517	59.94	342.44	465	20,535	59.97	0.1%
WARNFORD	106.49	51	949	8.91	112.66	52	1,048	9.30	
WEST MEON	380.63	2,148	27,852	73.17	382.62	1,909	28,451	74.36	
WHITELEY	1,287.60	3,779	117,117	90.96	1,292.75	4,262	122,740	94.94	4.4%
WICKHAM	1,651.01	15,090	137,852	83.50	1,698.33	15,556	170,000	100.10	19.9%
WONSTON	592.95	2,540	34,052	57.43	587.96	2,628	35,372	60.16	
TOTAL/AVERAGE	46,835.09	186,078.05	3,363,865	71.82	47,794.31	167,176.00	3,595,776	75.23	4.7%
D4 D1011 = 2			0		04:	455.5			
PARISH/TOWN TOTAL	33,525.87	154,089	2,521,258	75.20	34,173.06	155,042	2,707,534	79.23	
WINCHESTER TOWN	13,309.22	31,989	842,607	63.31	13,621.25	12,134	888,242	65.21	-
TOTAL	46,835.09	186,078	3,363,865	71.82	47,794.31	167,176	3,595,776	75.23	

<sup>\*</sup> Itchenstoke & Ovington figures are provisional and will be confirmed on 22/02/2017 prior to Winchester full Council on 23/02/2017

## **General Fund Cost of Services 2017/18**

deficial i una cost of cervices	2011/10	Original Estimate
		£000
AD Economy & Communities	Employees	128
	Premises	1
	Transport	11
	Supplies & services	158 134
	Third party payments Support Services	(289)
AD Economy & Communities Total	Capport Convided	143
Building Control	Employees	500
	Transport	48
	Supplies & services Support Services	73 163
	External income	(514)
Building Control Total	External modific	269
Community Grants	Premises	1
	Third party payments	735
	Support Services	4
Community Grants Total Corporate Communications	Employees	741 252
Corporate Communications	Employees Transport	6
	Supplies & services	176
	Support Services	(433)
	External income	(1)
Corporate Communications Total	Francisco	1.050
Corporate	Employees Premises	1,053 157
	Transport	137
	Supplies & services	257
	Third party payments	4
	Support Services	1,215
Corporate Total Corporate Management Team	Employoos	2,686 419
Corporate Management Team	Employees Premises	419
	Transport	14
	Supplies & services	30
	Support Services	276
Corporate Management Team Total	Employees	743
Development Management	Employees Premises	1,443 11
	Transport	123
	Supplies & services	189
	Third party payments	12
	Depreciation Impairment Costs	7
	Support Services External income	1,520 (1,473)
Development Management Total	LXternal income	1,831
Economy & Arts	Employees	217
·	Premises	5
	Transport	23
	Supplies & services	189
	Third party payments Support Services	72 67
	External income	(85)
Economy & Arts Total		487
Estates	Employees	710
	Premises	1,451
	Transport Supplies & services	38 960
	Third party payments	16
	Depreciation Impairment Costs	439
	Support Services	(1,771)
E E	External income	(1,095)
Estates Total		747

		Original Estimate
Financial Services	Employees	<u>£000</u> 852
	Transport	24
	Supplies & services	132
	Support Services	(944)
Financial Services Total	External income	(16) 47
Health and Wellbeing	Employees	133
•	Premises	1
	Transport	9
	Supplies & services	3
	Third party payments Support Services	15 15
Health and Wellbeing Total	oupport dervices	176
Historic Environment	Employees	231
	Premises	1
	Transport	16
	Supplies & services Support Services	2 (177)
	External income	(8)
Historic Environment Total		65
Housing Services Gen Fund	Employees	768
	Premises	1
	Transport	43
	Supplies & services Third party payments	114 156
	Support Services	147
	External income	(166)
Housing Services Gen Fund Total		1,063
IMT Services	Employees	502
	Premises Transport	10 23
	Supplies & services	982
	Third party payments	90
	Depreciation Impairment Costs	166
	Support Services	(1,735)
IMT Services Total	External income	(35)
Joint Environment Services	Employees	104
	Premises	80
	Transport	19
	Supplies & services	92
	Third party payments	3,393 402
	Depreciation Impairment Costs Support Services	(10)
	External income	(429)
Joint Environment Services Total		3,651
Landscape & Open Spaces	Employees	388
	Premises	867 36
	Transport Supplies & services	101
	Third party payments	95
	Depreciation Impairment Costs	164
	Support Services	49
Landacana & Onen Chassa Tatal	External income	(345)
Landscape & Open Spaces Total Legal and Democratic Services	Employees	1,354 1,034
_ugai ana bomooratio convicto	Premises	104
	Transport	82
	Supplies & services	709
	Third party payments	22
	Depreciation Impairment Costs Support Services	13 (39)
	External income	(39)
Legal and Democratic Services Total		1,906

		Original Estimate £000
Museums	Premises	23
	Transport	5
	Supplies & services Third party payments	19 408
	Depreciation Impairment Costs	28
	Support Services	42
	External income	(13)
Museums Total		512
New Homes Delivery	Employees Transport	446 35
	Supplies & services	7
	Third party payments	, 5
	Support Services	(274)
	External income	(103)
New Homes Delivery Total	Frankrise	117
Organisation Development	Employees Premises	959
	Transport	20
	Supplies & services	50
	Support Services	(1,021)
	External income	(8)
Organisation Development Total		400
Policy and Major Projects	Employees Transport	433 18
	Supplies & services	1,130
	Depreciation Impairment Costs	3
	Support Services	(107)
Policy and Major Projects Total		1,477
Sport & Physical Activity	Employees	167
	Premises Transport	22 9
	Supplies & services	62
	Third party payments	65
	Depreciation Impairment Costs	645
	Support Services	81
O LO DI LI LA VIII TILL	External income	(12)
Sport & Physical Activity Total Strategic Planning	Employees	1,038 212
Strategic Flaming	Premises	1
	Transport	19
	Supplies & services	100
	Support Services	(51)
Strategic Planning Total		282
Tourism	Employees Premises	267 1
	Transport	11
	Supplies & services	112
	Depreciation Impairment Costs	4
	Support Services	149
Tourism Total	External income	(121) 422
Tourism Total Business Services	Employees	659
Dadinioco Con Noco	Transport	20
	Supplies & services	121
	Support Services	(621)
Dusiness Comisso Tatal	External income	(390)
Business Services Total Welfare and Benefits	Employees	<u>(211)</u> 778
W GII AI G DEII BIII S	Employees Transport	178
	Supplies & services	66
	Support Services	32
	External income	(367)
Welfare and Benefits Total		527

		Original Estimate £000
Environmental Health Licensing	Employees	807
	Premises Transport	9 89
	Supplies & services	160
	Third party payments	32
	Depreciation Impairment Costs	5
	Support Services	160
Environmental Health Licensing Total	External income	(355) 908
Local Taxes	Employees	553
	Transport	13
	Supplies & services	108
	Support Services	526
Local Taxes Total	External income	( <mark>223)</mark> 978
Car Parking & CCTV	Employees	757
Car v arrang or C C v	Premises	1,308
	Transport	(317)
	Supplies & services	583
	Third party payments Depreciation Impairment Costs	1,121 196
	Support Services	420
	External income	(6,877)
Car Parking & CCTV Total		(2,808)
Comm Safety Neighbourhood Serv	Employees	221
	Transport	24
	Supplies & services Support Services	5 25
	External income	20
Comm Safety Neighbourhood Serv Total		276
Engineering & Transport	Employees	331
	Premises Transport	8 32
	Supplies & services	70
	Third party payments	301
	Depreciation Impairment Costs	47
	Support Services	73
Engineering & Transport Total	External income	(208) 653
Engineering & Transport Total Special Maintenance	Employees	271
opeout manner and	Premises	40
	Transport	61
	Supplies & services	125
	Support Services	(495)
Special Maintenance Total	External income	(2)
Grand Total		20,083
		<u> </u>
Benefits		
	Transfer Payments	28,286
017.11	External Income	(28,448)
Grand Total		(161)
Guildhall (Trading Account)		
Sandian (Hading Account)	Employees	589
	Premises	260
	Transport	13
	Supplies & services	588
	Depreciation Impairment Costs	145
	Support Services External income	85 (1,037)
	Internal Charges	(1,037)
Grand Total		467
<del></del>		